

#### A BILL FOR AN ACT

RELATING TO THE HAWAII EMPLOYER-UNION HEALTH BENEFITS TRUST FUND.

#### BE IT ENACTED BY THE LEGISLATURE OF THE STATE OF HAWAII:

- 1 SECTION 1. The purpose of this Act is to address the
- 2 unfunded actuarial accrued liability of the Hawaii employer-
- 3 union health benefits trust fund.
- 4 More specifically, this Act requires that the board of
- 5 trustees of the trust fund evaluate and implement a medical
- 6 benefits plan or plans that are not based on the fee-for-service
- 7 model by July 1, 2015.
- 8 The legislature finds that the expenses of the trust fund
- 9 are exorbitant and increasing annually. The rate of increase of
- 10 the annual premium cost is greater than that of the cost-of-
- 11 living index. Furthermore, the unfunded actuarial accrued
- 12 liability of the trust fund will require substantial annual
- 13 payments if it is to be amortized over thirty years. The
- 14 expenses of the trust fund are borne by both public employees
- 15 and taxpayers.
- 16 The fee-for-service health care model rewards volume of
- 17 medical services, rather than patient outcome and efficiency in



- 1 service delivery. To control costs of the trust fund, the fee-
- 2 for-service model of paying for medical benefits should be
- 3 eliminated.
- 4 The legislature believes that the board of trustees, after
- 5 an evaluation, should implement a medical benefits plan or plans
- 6 that pay for services under a payment model other than a fee-
- 7 for-service model. The change should encourage the efficient
- 8 delivery of high-quality health care service at an economical
- 9 cost and also reduce expenses of the Hawaii employer-union
- 10 health benefits trust fund.
- 11 The legislature realizes that the replacement of the fee-
- 12 for-service model with an alternative payment model will be
- 13 complex. Thus, under this Act, the board of trustees is
- 14 required to commence its evaluation on July 1, 2013, and
- 15 complete the evaluation by January 1, 2015. Implementation of
- 16 the medical benefits plan or plans based on the alternative
- 17 payment model shall occur no later than July 1, 2015.
- 18 SECTION 2. Definitions. (a) For the purpose of this Act,
- 19 the definitions under section 87A-1, Hawaii Revised Statutes,
- 20 shall apply.
- 21 (b) In addition:

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- 1 "Alternative payment model" means a model for the payment
- 2 of medical services that is not a fee-for-service model. The
- 3 term includes the model under which a health maintenance
- 4 organization is prepaid for medical services on a capitated
- 5 basis.
- 6 "Episode-based payment model" means the alternative payment
- 7 model under which a medical service provider or organization of
- 8 medical service providers is paid or reimbursed based on
- 9 discrete clinically defined episodes of care.
- 10 "Fee-for-service model" means the model under which a fee
- 11 is paid for each medical service provided.
- "Global budget payment model" means the alternative payment
- 13 model under which a medical service provider or organization of
- 14 medical service providers is prospectively compensated for all
- 15 or most of the medical services that a patient may require over
- 16 a specified contract period, with or without the insuring of
- 17 risks from unanticipated illness or accident not covered by the
- 18 prospective compensation.
- 19 "Health maintenance organization" means the same as defined
- 20 . under section 432D-1, Hawaii Revised Statutes.
- 21 "Medical benefits plan" means a plan or contract under
- 22 which medical, hospital, surgical, prescription drug, and other



- 1 health care benefits are provided by a medical services
- 2 provider, group of medical services providers, health
- 3 maintenance organization, or insurer. The term does not include
- 4 a vision only, dental only, or prescription drug only benefits
- 5 plan.
- 6 "Medical home model" means an alternative payment model
- 7 under which a primary care physician provides or coordinates the
- 8 medical services for a patient, with or without supplementary
- 9 payments to the primary care physician.
- 10 SECTION 3. Alternative payment model, fee-for-service
- 11 model; requirements. (a) Except as otherwise provided under
- 12 subsection (c), commencing July 1, 2015, the board shall offer
- 13 only medical benefits plans that pay or reimburse medical
- 14 services providers under an alternative payment model.
- (b) Except as otherwise provided under subsection (c),
- 16 commencing July 1, 2015, the board shall not offer any medical
- 17 benefits plans that pay or reimburse medical services providers
- 18 under a fee-for-service model.
- 19 (c) If the board determines that a supplemental medicare
- 20 plan for retired employees that pays or reimburses medical
- 21 services providers under an alternative payment model is
- 22 unavailable, impractical, or excessively costly, the board may



- 1 offer to the retired employees a supplemental medicare plan that
- 2 pays or reimburses medical services providers under a fee-for-
- 3 service model.
- 4 SECTION 4. Evaluation and implementation of alternative
- 5 payment model. (a) To comply with section 3, commencing July
- 6 1, 2013, the board shall evaluate the episode-based payment
- 7 model, global budget payment model, medical home model, health
- 8 maintenance organization model, and any other alternative
- 9 payment model of medical benefit plans that are deemed worthy of
- 10 consideration.
- 11 (b) The board shall conduct the evaluation to offer
- 12 medical benefits plans under an alternative payment model that:
- (1) Establishes a transparent payment methodology;
- 14 (2) Promotes coordination of care and chronic disease
- management;
- 16 (3) Rewards primary care physicians for improving health
- 17 outcomes;
- 18 (4) Reduces waste and duplication in clinical care; and
- 19 (5) Decreases unnecessary hospitalization and ancillary
- 20 services.
- (c) The board shall complete the evaluation by January 1,
- 22 2015, and submit a report of its findings and recommendations,



- 1 including any proposed legislation deemed necessary by the
- 2 board, to the governor and legislature no later than twenty days
- 3 prior to the convening of the regular session of 2015.
- 4 SECTION 5. Intent regarding medical benefits plan of
- 5 health maintenance organization. This Act is not intended to
- 6 affect the authority of the board to offer any medical benefits
- 7 plan provided by a health maintenance organization.
- 8 SECTION 6. Intent regarding deductibles, co-payments.
- 9 This Act is not intended to prohibit the charging of
- 10 deductibles, co-payments, or both, under any medical benefits
- 11 plan that pays or reimburses medical services providers under an
- 12 alternative payment model.
- 13 SECTION 7. There is appropriated out of the general
- 14 revenues of the State of Hawaii the sum of \$ or so
- 15 much thereof as may be necessary for fiscal year 2013-2014 for
- 16 the evaluation of alternative payment models required by this
- 17 Act.
- 18 The sum appropriated shall be expended by the board of
- 19 trustees of the Hawaii employer-union health benefits trust fund
- 20 for the purposes of this Act.

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SECTION 8. This Act shall take effect on July 1, 2013.

INTRODUCED BY:

JAN 1 8 2013

#### Report Title:

Hawaii Employer-Union Health Benefits Trust Fund; Alternative Payment Models; Appropriation

#### Description:

Beginning 07/01/15, prohibits the Hawaii employer-union health benefits trust fund from offering medical benefits plans that pay or reimburse providers under a fee-for-service model. Requires the board of trustees to evaluate alternative payment models to replace the fee-for-service model and submit a report to the governor and legislature before the regular session of 2015. Appropriates funds for the evaluation.

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